



Consolidated Reporting of Opioid-Use Disorder Related Expenditures: Fiscal Year 2023

**As Required by
House Bill 1, 88th Legislature, Regular
Session, 2023**

**(Article II, Health and Human Services
Commission, Rider 47)**

**Texas Health and Human Services
June 2024**



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1. Introduction

The 2024-25 General Appropriations Act, House Bill 1, 88th Legislature, Regular Session, 2023 (Article II, Rider 47) requires the Executive Commissioner of the Health and Human Services Commission (HHSC) to submit to the Legislative Budget Board, the Governor, Senate Finance Committee, and House Appropriations Committee a report that provides information about actual annual expenditures from the previous fiscal year for opioid-related programs at HHSC, the Department of Family and Protective Services (DFPS), and the Department of State Health Services (DSHS).

Pursuant to Rider 47, HHSC submits this consolidated report of opioid use disorder (OUD) related expenditures for fiscal year 2023. This report outlines opioid-related expenditures in fiscal year 2023 by program at the method of finance level. The programs covered in this report include, but are not limited to, prevention, treatment, recovery, intervention, and programs available to individuals who may have opioid-use disorder. This report also includes the amount distributed by Article II agencies to institutions of higher education for each opioid-related program at the method of finance level.

The *Consolidated Report for Opioid-Related Expenditures: Fiscal Year 2023* provides information regarding \$116.8 million in opioid-related expenditures. During fiscal year 2023, programs originating from HHSC's Behavioral Health Services (BHS) department accounted for \$86.3 million (74 percent) of all HHSC opioid-related expenditures. Expenditures for Texas Medicaid client services accounted for \$30.5 million (26 percent) of all HHSC opioid-related expenditures. DSHS and DFPS did not have direct opioid-related expenditures (\$0) in fiscal year 2023.

2. Opioid-Related Expenditures Summary

Table 1 below identifies expenditures for opioid-related services for Article II agencies.

Table 1. FY 2023 Expenditures for Opioid-Related Services: Article II Agencies

Article II Agency	Expenditures in All Funds¹
Department of Family and Protective Services	\$0
Department of State Health Services	\$0
Health and Human Services Commission²	\$116,767,988
Total Opioid-Related Expenditures	\$116,767,988

¹ "All Funds" includes all expenditures and is inclusive of both General Revenue and Federal Fund expenditures. A list of all Federal Fund sources used for opioid-related expenditures can be found in Appendix B.

² BHS data is as of March 2024. BHS amounts are subject to change until fiscal year close-out is complete. Texas Medicaid data is as of February 2024. Texas Medicaid amounts are preliminary and may not include all claims or retroactive adjustments.

3. Opioid-Related Expenditures by Program

HHSC provides a variety of opioid-related services through several programs that span the behavioral health continuum of care. These services include prevention activities, treatment and recovery services, and intervention services that treat OUD. The services are provided through multiple programs, including substance use disorder (SUD) programs, Texas Medicaid, and Texas Targeted Opioid Response programs.

To provide a programmatic summary of expenditures from opioid-related services by method of finance, programs and services have been grouped together by program category in Table 2 below. Detailed programmatic expenditures by method of finance are provided in the next section.

Table 1. FY 2023 Opioid-Related Expenditures by Program Category and Method of Finance

Summary by Service Type Category	General Revenue	All Funds³
Prevention Services	\$0	\$4,048,920
Intervention Services	\$428,607	\$2,777,375
Treatment Services	\$5,627,500	\$79,430,145
Medicaid Client Services - Medical Services	\$7,943,974	\$22,847,208
Medicaid Client Services -Pharmacy Services	\$2,664,891	\$7,664,340
Total Expenditures by Program Category	\$16,664,972	\$116,767,988

³ "All Funds" includes all expenditures for each program category. "All Funds" expenditures are inclusive of both General Revenue and Federal Fund expenditures. A list of all Federal Fund sources used for opioid-related expenditures can be found in Appendix B.

4. Expenditures by Method of Finance

Department of Family and Protective Services Expenditures

DFPS had no direct opioid-related expenditures (\$0) in fiscal year 2023. DFPS refers persons with OUD to vendors and/or sub-recipients that contract with HHSC to provide OUD and misuse services. These expenditures of opioid-related services are reported and classified in the *Consolidated Report for Opioid-Related Expenditures: Fiscal Year 2023* as expenditures within the corresponding HHSC program.

Department of State Health Services Expenditures

DSHS had no direct opioid-related expenditures (\$0) in fiscal year 2023. DSHS contracts with HHSC's Texas Targeted Opioid Response (TTOR) program to create and update opioid data visualizations, analyses, reporting. These expenditures of opioid-related services are reported and classified in the *Consolidated Report for Opioid-Related Expenditures: Fiscal Year 2023* as expenditures within the corresponding HHSC program.

Health and Human Services Commission Expenditures

Table 3 below lists fiscal year 2023 opioid-related expenditures for HHSC.

Table 2. Health and Human Services Commission FY 2023 Expenditures

HHSC Agency Budget Strategy	Program	Service Type Category	Summary Description	General Revenue	All Funds ^d
A.1.1 – A.1.5 Medicaid Client Services	Opioid-Related Medical Services	Medicaid Client Medical Services ^e	Provides the following Texas Medicaid SUD treatment benefits to eligible persons with an OUD: assessment, medication-assisted treatment (MAT), residential treatment, individual and group SUD counseling, and residential or outpatient withdrawal management (also known as detoxification). SUD withdrawal management may be provided in an inpatient hospital setting to people who meet hospital level of care requirements due to the severity of their withdrawal and/or co-occurring conditions.	\$7,943,974	\$22,847,208
A.1.6 Medicaid Prescription Drugs	Opioid-Related Pharmacy Services	Medicaid Client Pharmacy Services ^f	Provides medications used in the treatment of an OUD covered by Texas Medicaid’s pharmacy benefits, which are Naltrexone, Buprenorphine, Naloxone (for overdose), and combination Buprenorphine/ Naloxone.	\$2,664,891	\$7,664,340

^d “All Funds” includes all expenditures for each program. “All Funds” expenditures are inclusive of both General Revenue and Federal Fund expenditures. A list of all Federal Fund sources used for opioid-related expenditures can be found in Appendix B.

^e For Medicaid client services, this amount reflects costs associated with medical claims where OUD is the primary diagnosis. It is possible that the costs include claims for services other than the defined Medicaid SUD treatment benefits. Expenditures for managed care clients are estimated based on encounter data.

^f For Medicaid pharmacy services, this amount reflects costs associated with claims for medications used to treat OUD. Methadone for OUD treatment may only be dispensed in an opioid treatment program under Medicaid’s medical benefits and may not be obtained through Medicaid’s pharmacy benefits. Expenditures for managed care clients are estimated based on encounter data.

HHSC Agency Budget Strategy	Program	Service Type Category	Summary Description	General Revenue	All Funds ^d
D.2.4 Substance Abuse Services	Safe Drug Disposal and Community Awareness	Prevention Services	Provides safe drug disposal initiatives such as drug take-back events, drug drop-boxes, and single-use drug disposal pouches. Reduces the availability of unused medications that can lead to opioid misuse. The Educate Before You Medicate program educates pharmacists to improve their ability to counsel patients on the safe use, storage, and disposal of medications.	\$0	\$1,530,474
D.2.4 Substance Abuse Services	Mental Health and Substance Use Provider Training -Prevention	Prevention Services	Develops and markets a statewide program to promote the Texas Prescription Monitoring Program prescriber registration and utilization.	\$0	\$767,037
D.2.4 Substance Abuse Services	PAX Good Behavior Game	Prevention Services	Provides access to evidence-based training to equip adults with strategies to help build children's self-regulation skills. This universal preventive approach reduces opioid misuse by reducing early childhood predictors of opioid use disorder and improves classroom behavior and academics.	\$0	\$1,751,409
D.2.4 Substance Abuse Services	Outreach, Screening, Assessment and Referral Programs	Intervention Services	Provides coordinated access to a continuum of OUD treatment and recovery support services (RSS) at Outreach, Screening, Assessment, and Referral Programs.	\$0	\$910,002
D.2.4 Substance Abuse Services	Pregnant Post-Partum Intervention Program ⁹	Intervention Services	Provides intervention services aimed at reducing the impact, severity, and cost associated with a substance exposed pregnancy to the mother, child, and their families.	\$428,607	\$1,867,373

⁹ Expenditures may include costs for substance use disorders other than opioid use disorders.

HHSC Agency Budget Strategy	Program	Service Type Category	Summary Description	General Revenue	All Funds ^d
D.2.4 Substance Abuse Services	Comprehensive Neonatal Abstinence Syndrome Treatment Services and Supportive Transitional Housing ^h	Treatment Services	Provides a safe, supportive, and substance-free living community for pregnant and parenting women diagnosed with a SUD. Services offer access to supportive services, life skills training, and recovery support services.	\$0	\$374,591
D.2.4 Substance Abuse Services	Education Task Force	Treatment Services	Expands online education and in-person training for a broad range of health professionals to prevent opioid-and stimulant-related harm.	\$0	\$2,609,787
D.2.4 Substance Abuse Services	Heroes Helpline	Treatment Services	Offers a 24/7 treatment referral line to first responders at risk for OUD. The initiative refers callers to treatment and recovery resources as well as provides in-person and online training to raise awareness of substance use, stress, and other behavioral health risks among first responders.	\$0	\$515,145
D.2.4 Substance Abuse Services	Integrated Community Opioid Network	Treatment Services	Establishes local community partnerships to identify individuals with OUD and connect them to medications for opioid use disorder (MOUD), RSS, and other services in the community or through virtual resources. Partnerships consist of local stakeholders with access to at-risk populations and are led by peer specialists residing in the community.	\$0	\$1,322,745
D.2.4 Substance Abuse Services	Integrated Family Planning Opioid Response	Treatment Services	Integrates overdose prevention, treatment, and recovery support to family planning clinics to reach low-income and pregnant/post-partum women and their families.	\$0	\$1,240,732

^h Expenditures may include costs for substance use disorders other than opioid use disorders.

HHSC Agency Budget Strategy	Program	Service Type Category	Summary Description	General Revenue	All Funds ^d
D.2.4 Substance Abuse Services	Medications for Opioid Use Disorder	Treatment Services	Provides access to all U.S. Food and Drug Administration-approved medications for the treatment of OUD (i.e., methadone, buprenorphine, and extended-release, injectable naltrexone) to increase patient retention in treatment and reduce opioid misuse. Provides methadone and buprenorphine to substantially decrease the risk of overdose, opioid-related and all-cause mortality, and the spread of infectious diseases.	\$3,227,847	\$29,350,651
D.2.4 Substance Abuse Services	Neonatal Abstinence Syndrome ⁱ	Treatment Services	Includes a continuum of comprehensive treatment and recovery services for pregnant and parenting women who have been diagnosed with SUD.	\$907,361	\$3,520,790
D.2.4 Substance Abuse Services	Office Based Opioid Services	Treatment Services	Increases access to MAT outside of the traditional clinic by increasing the number of physicians providing both Buprenorphine and extended-release Naltrexone.	\$1,342,496	\$8,421,228
D.2.4 Substance Abuse Services	Opioid Drop-in Center	Treatment Services	Decreases opioid overdose death and increases recovery initiation. Walk in centers and pre-arrest diversion drop in center programs provide individuals at high risk for overdose with access to overdose prevention education, overdose reversal medication, access to MOUD, and recovery support.	\$0	\$586,772
D.2.4 Substance Abuse Services	Opioid Misuse Public Awareness Campaign	Treatment Services	Increases awareness of opioid misuse-related dangers and risk mitigation strategies and helps individuals find treatment for opioid use disorder.	\$0	\$563,882

ⁱ Expenditures may include costs for substance use disorders other than opioid use disorders.

HHSC Agency Budget Strategy	Program	Service Type Category	Summary Description	General Revenue	All Funds ^d
D.2.4 Substance Abuse Services	Opioid Surveillance Dashboard	Treatment Services	Expands and enhances the Texas Health Data interactive website and query system on the prevalence and impact of opioids and other substances at the local level. The dashboard also includes the availability of services to improve the effectiveness of prevention, intervention, and treatment efforts.	\$0	\$169,202
D.2.4 Substance Abuse Services	Opioid Use Biofeedback Intervention	Treatment Services	Assists individuals in recovery manage their cravings and stress triggers to prevent use.	\$0	\$88,245
D.2.4 Substance Abuse Services	Project Connect	Treatment Services	Develops, tests, and implements a reporting platform called Texans Connecting Overdose Prevention Efforts (TxCOPE) to facilitate community reporting of overdoses and overdose reversals.	\$0	\$2,134,634
D.2.4 Substance Abuse Services	Recovery Housing	Treatment Services	Provides Level II and Level III National Alliance for Recovery Residences/Texas Recovery Oriented Housing Network (NARR/TROHN) certified recovery housing and RSS for people utilizing MOUD and people with a history of stimulant use disorder.	\$0	\$3,923,400

HHSC Agency Budget Strategy	Program	Service Type Category	Summary Description	General Revenue	All Funds ^d
D.2.4 Substance Abuse Services	Treatment Services - Administration	Treatment Services	Supports the administration of MAT and office based opioid services contracts as well as implementation of Project ECHO and contingency management services. Project ECHO uses a web-conferencing platform to build a community of healthcare providers that share SUD treatment best practices through didactic presentations and case-based learning. Contingency management supports people with polysubstance stimulant use disorder and OUD Clients receive assistance with performing self-care routines including taking prescriptions, exercise, and hygiene, as well as check-ins for medical treatment, counseling, and peer support activities.	\$0	\$2,827,744
D.2.4 Substance Abuse Services	Criminal Justice Opioid Response and Re-entry Support	Treatment Services	Provides intensive reach-in services for OUD and aftercare following release to ensure a seamless journey to recovery.	\$149,796	\$149,796
D.2.4 Substance Abuse Services	Overdose Prevention Education and Naloxone Distribution (OPEN)	Treatment Services	Provides overdose, prevention, education, and access to overdose reversal medication with the goal of reducing overdose deaths.	\$0	\$16,751,184
D.2.4 Substance Abuse Services	Support Hospital Opioid Use Disorder Treatment (SHOUT) Texas	Treatment Services	Expands inpatient initiation of buprenorphine across hospital service lines, adds peer recovery support services, and provides stigma-reduction training to staff in healthcare systems.	\$0	\$483,928
D.2.4 Substance Abuse Services	University Opioid Drop-in Center	Treatment Services	Decreases opioid overdose death and increase recovery initiation. Walk-in centers as well as pre-arrest diversion drop-in center programs provide individuals at high risk for overdose with access to overdose prevention education, overdose reversal medication, access to MOUD, and RSS.	\$0	\$1,709,934

HHSC Agency Budget Strategy	Program	Service Type Category	Summary Description	General Revenue	All Funds ^d
D.2.4 Substance Abuse Services	University Recovery Services and Supports	Treatment Services	Implements a network of peer-based RSS organizations to provide peer support, access to recovery housing, employment support, and reentry from criminal justice and rehabilitative settings to foster health, home, purpose, and community.	\$0	\$2,685,755
			Total HHSC FY 2023 Expenditures	\$16,664,972	\$116,767,988

List of Acronyms

Acronym	Full Name
BHS	Behavioral Health Services
DFPS	Department of Family and Protective Services
DSHS	Department of State Health Services
FY	Fiscal Year
HHSC	Health and Human Services Commission
MAT	Medication Assisted Treatment
MOUD	Medications for Opioid Use Disorder
OUD	Opioid Use Disorder
RSS	Recovery Support Services
SUD	Substance Use Disorder
TTOR	Texas Targeted Opioid Response

Expenditures for Opioid-Related Services by Institutions of Higher Education

Rider 47 requires the report on opioid-related expenditures to provide expenditures for the amounts distributed by Article II agencies to institutions of higher education for opioid-related services by program at the method of finance level. Table 1 details program expenditures by universities at the method of finance level. The \$57.5 million in expenditures by universities on opioid-related services in fiscal year 2023 is a subset of the \$116.8 million spent on opioid-related expenditures by HHSC. DSHS and DFPS did not have direct opioid-related expenditures.

Table 1. FY 2023 Expenditures for Opioid-Related Services: Institutions of Higher Education by Program Service Type and Method of Finance

IHS Agency Budget Strategy	Program	Service Type Category	Summary Description	General Revenue	All Funds^j
HHSC, D.2.4 Substance Abuse Services	Mental Health and Substance Use Provider Training - Prevention	Prevention Services	Develops and markets a statewide program to promote the Texas Prescription Monitoring Program prescriber registration and utilization. Contractor: University of Texas at Austin	\$0	\$767,037
HHSC, D.2.4 Substance Abuse Services	Safe Drug Disposal and Community Awareness	Prevention Services	Provides safe drug disposal initiatives such as drug take back events, drug drop-boxes, and single-use drug disposal pouches, to reduce the availability of unused medications that can lead to opioid misuse. Contractor: University of Houston	\$0	\$1,478,291

^j "All Funds" includes all expenditures for each program. "All Funds" expenditures are inclusive of both General Revenue and Federal Fund expenditures. A list of all Federal Fund sources used for opioid-related expenditures can be found in Appendix B.

IHS Agency Budget Strategy	Program	Service Type Category	Summary Description	General Revenue	All Funds^j
HHSC, D.2.4 Substance Abuse Services	Pregnant Post Partum Intervention Program	Intervention Services	Provides intervention services aimed at reducing the impact, severity, and cost associated with a substance exposed pregnancy to the mother and child and their families. Contractor: University of Texas at Arlington	\$75,900	\$303,283
HHSC, D.2.4 Substance Abuse Services	Comprehensive Neonatal Abstinence Syndrome Treatment Services and Supportive Transitional Housing ^k	Treatment Services	Provides a safe, supportive, and substance-free living community for pregnant and parenting women diagnosed with an SUD. Offers access to supportive services, life skills training, and recovery support services. Contractor: University of Texas Health Science Center at San Antonio	\$0	\$374,591
HHSC, D.2.4 Substance Abuse Services	Education Task Force	Treatment Services	Expands online education and in-person training for a broad range of health professionals to prevent opioid-and stimulant-related harm. Contractor: University of Texas Health at Austin	\$0	\$2,609,787
HHSC, D.2.4 Substance Abuse Services	Heroes Helpline	Treatment Services	Offers a 24/7 treatment referral line to first responders at risk for OUD. The initiative refers callers to treatment and recovery resources as well as provides in-person and online training to raise awareness among first responders of substance use, stress, and other behavioral health risks. Contractor: UT Health Science Center at Houston	\$0	\$515,145

^k Expenditures may include costs for substance use disorders other than opioid use disorders.

IHS Agency Budget Strategy	Program	Service Type Category	Summary Description	General Revenue	All Funds ^j
HHSC, D.2.4 Substance Abuse Services	Integrated Community Opioid Network	Treatment Services	Establishes local community partnerships to identify individuals with OUD and connect them to MOUD, RSS, and other services either in the community or through virtual resources. Partnerships consist of local stakeholders with access to at-risk populations and are led by peer specialists residing in the community. Contractor: UT Health Science Center at Houston	\$0	\$1,322,745
HHSC, D.2.4 Substance Abuse Services	Medications for Opioid Use Disorder	Treatment Services	Provides access to all three U.S. Food and Drug Administration-approved medications for the treatment of OUD (i.e., methadone, buprenorphine, and extended-release, injectable naltrexone) to increase patient retention in treatment and reduce opioid misuse. Provides methadone and buprenorphine, which substantially decrease the risk of overdose, opioid-related and all-cause mortality, and the spread of infectious diseases. Contractor: University of Texas Health Science Center at San Antonio	\$268,036	\$7,358,508
HHSC, D.2.4 Substance Abuse Services	Neonatal Abstinence Syndrome ^l	Treatment Services	Includes a continuum of comprehensive treatment and recovery services for pregnant and parenting women who have been diagnosed with SUD. Contractor: University of Texas Health Science Center at San Antonio	\$623,683	\$3,195,907

^l Expenditures may include costs for substance use disorders other than opioid use disorders.

IHS Agency Budget Strategy	Program	Service Type Category	Summary Description	General Revenue	All Funds^j
HHSC, D.2.4 Substance Abuse Services	Office Based Opioid Services	Treatment Services	Increases access to MAT in a variety of settings outside of the traditional clinic by increasing the number of physicians providing both Buprenorphine and extended-release Naltrexone. Contractor: University of Texas Health Science Center at San Antonio	\$1,342,496	\$8,421,228
HHSC, D.2.4 Substance Abuse Services	Opioid Misuse Public Awareness Campaign	Treatment Services	Increases awareness of opioid misuse-related dangers and risk mitigation strategies, and helps individuals find treatment for OUD. Contractor: University of Texas at Austin	\$0	\$563,882
HHSC, D.2.4 Substance Abuse Services	Opioid Use Biofeedback Intervention	Treatment Services	Assists individuals in recovery manage their cravings and stress triggers to prevent use. Contractor: University of Texas at Austin	\$0	\$88,245
HHSC, D.2.4 Substance Abuse Services	Project Connect	Treatment Services	Develops, tests, and implements a reporting platform called Texans Connecting Overdose Prevention Efforts (TxCOPE) to facilitate community reporting of overdoses and overdose reversals. Contractor: University of Texas at Austin	\$0	\$2,134,634
HHSC, D.2.4 Substance Abuse Services	Recovery Housing	Treatment Services	Provides Level II and Level III NARR/TROHN certified recovery housing and RSS for people utilizing MOUD and people with a history of stimulant use disorder. Contractor: UT Health Science Center at Houston	\$0	3,923,400
HHSC, D.2.4 Substance Abuse Services	Treatment Services-Administration	Treatment Services	Supports the administration of MAT and office based opioid services contracts as well as implementation of Project ECHO and contingency management services. Contractor: University of Texas Health Science Center at San Antonio	\$0	\$2,827,744

IHS Agency Budget Strategy	Program	Service Type Category	Summary Description	General Revenue	All Funds^j
HHSC, D.2.4 Substance Abuse Services	Texas Targeted Opioid Response (TTOR)-OPEN	Treatment Services	Provides overdose prevention education and access to overdose reversal medication with the goal of reducing overdose deaths. Contractor: University of Texas Health Science Center at San Antonio	\$0	\$16,751,184
HHSC, D.2.4 Substance Abuse Services	Texas Targeted Opioid Response (TTOR)-SHOUT	Treatment Services	Expands inpatient initiation of buprenorphine across hospital service lines, adds peer recovery support services, and provides stigma-reduction training to staff in healthcare systems. Contractor: University of Texas Health Science Center at San Antonio	\$0	\$483,928
HHSC, D.2.4 Substance Abuse Services	University Opioid Drop-in Center	Treatment Services	Decreases opioid overdose death and increase recovery initiation. Walk-in centers as well as pre-arrest diversion drop-in center programs provide individuals at high risk for overdose with access to overdose prevention education, overdose reversal medication, access to MOUD, and RSS. Contractor: University of Texas Health Science Center at San Antonio	\$0	\$1,709,934
HHSC, D.2.4 Substance Abuse Services	University Recovery Services and Supports	Treatment Services	Implements a network of peer-based RSS organizations to provide peer support, access to recovery housing, employment support, and reentry from criminal justice and rehabilitative settings to foster health, home, purpose, and community. Contractor: University of Texas Health Science Center at San Antonio	\$0	\$2,685,755
			Total FY 2023 Expenditures	\$2,310,115	\$57,515,228

Federal Funds Sources Used for Opioid-Related Expenditures

Table 1 lists the catalog of federal domestic assistance (CFDA) numbers that identify Federal funding sources use for opioid-related expenditures.

Table 1. Appendix B. Federal Funds Sources Used for Opioid-Related Expenditures for FY 2023

Federal Grant	Catalog of Federal Domestic Assistance (CFDA) Number^m
Medical Assistance Program (Medicaid)	93.778
State Opioid Response Grants	93.788
Substance Abuse Prevention and Treatment Block Grant	93.595

^m A CFDA number is a number assigned to most grants and cooperative agreements funded by the Federal government.