



**Presentation to the Senate Committee on Health and Human Services** 

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# **COVID-19 Response Overview**

#### HHSC quickly mobilized to help Texans during the COVID-19 public health emergency

- Extended healthcare coverage for Medicaid clients as mandated by the federal Families First Coronavirus Response Act
- Sought waivers to ensure critical services are not interrupted for clients
- Worked with our local, state, and federal partners to address critical issues in long-term care facilities
- Secured personal protective equipment for our direct care staff and frontline workers
- Administered vaccines to staff, people served, frontline partners, and community members who qualify under 1a or 1b
- Continue to review what flexibilities granted under the public health emergency should be extended post-emergency

## **COVID-19 Fiscal Impact Summary**

|   | SERVICE    | EXPENDITURE                 | REVENUE                     | IMPACT                          |
|---|------------|-----------------------------|-----------------------------|---------------------------------|
| HHSC COVID-19 Impact                                | 45,434,126 | \$8,832,622,077             | \$10,314,663,212            | \$1,482,041,135                 |
| MEDICAID & CHIP                                     | 1,012,698  | \$4,651,701,945             | \$6,252,712,930             | \$1,601,010,985                 |
| Reduce Healthcare Barriers                          | 1,012,698  | \$4,192,832,755             | \$5,942,305,592             | \$1,749,472,837                 |
| Suspension of Disenrollments                        | 911,915    | \$3,146,727,975             | \$2,098,665,536             | (\$1,048,062,439)               |
| Suspension of CHIP Cost Share                       | 0          | \$13,125,000                | \$10,755,631                | (\$2,369,369)                   |
| COVID-19 Testing                                    | 0          | \$665,559,525               | \$447,312,452               | (\$218,247,073)                 |
| Increased FFP 6.2 Percent                           | 0          | \$0                         | \$3,133,611,233             | \$3,133,611,233                 |
| Unemployment Impact                                 | 81,511     | \$311,712,958               | \$210,147,979               | (\$101,564,979)                 |
| In-Home Day Habilitation<br>Extended Leave          | 19,272     | \$50,597,227<br>\$5,110,070 | \$38,384,415<br>\$3,428,346 | (\$12,212,812)<br>(\$1,681,724) |
| Increase Healthcare Capacity                        | 15,272     | \$0,110,070                 | \$0                         | (\$1,001,724)                   |
| Support Healthcare System                           | -          | \$458,869,190               | \$310,407,338               | (\$148,461,852)                 |
| Increase Rates                                      | -          | \$458,869,190               | \$310,407,338               | (\$148,461,852)                 |
| NON-MEDICAID  | 44,420,228 | \$4,086,560,067             | \$4,074,755,731             | (\$11,804,336)                  |
| Nutrition Services                                  | 35,404,141 | \$3,982,086,045             | \$3,970,281,709             | (\$11,804,336)                  |
| SNAP  | 31,050,310 | \$3,970,895,334             | \$3,959,090,998             | (\$11,804,336)                  |
| WIC   | 4,353,831  | \$11,190,711                | \$11,190,711                | \$0                             |
| Aging Services                                      | 9,016,087  | \$72,910,489                | \$72,910,489                | \$0                             |
| Supportive S/cs                                     | 0          | \$13,504,830                | \$13,504,830                | \$0                             |
| Home-delivered Meals                                | 8,123,206  | \$38,502,267                | \$38,502,267                | \$0                             |
| Congregate Meals                                    | 892,881    | \$10,115,121                | \$10,115,121                | \$0<br>\$0<br>\$0               |
| Family Caregiver<br>Ombudsman                       | ó          | \$6,432,408<br>\$1,350,408  | \$6,432,408<br>\$1,350,408  | 50                              |
| ADRCs   | ő          | \$3,005,454                 | \$3,005,454                 | \$0<br>\$0                      |
| Mental Health Services                              | ő          | \$28,548,750                | \$28,548,750                | \$0<br>\$0                      |
| Family Violence                                     | õ          | \$3,014,784                 | \$3,014,784                 | \$0                             |
| STATE-OWNED FACILITIES                              | 0          | \$53,676,497                | \$19,515,383                | (\$34,161,114)                  |
| State Supported Living Centers                      | 0          | \$35,822,113                | \$8,141,816                 | (\$27,680,297)                  |
| Equipment & Supplies                                | 0          | \$35,822,113                | \$0                         | (\$35,822,113)                  |
| Provider Relief Funds                               | 0          | \$0                         | \$8,141,816                 | \$8,141,816                     |
| State Hospitals                                     | 0          | \$17,854,384                | \$11,373,567                | (\$6,480,817)                   |
| Equipment & Supplies                                | 0          | \$17,854,384                | \$0                         | (\$17,854,384)                  |
| Provider Relief Funds                               | 0          | \$0                         | \$11,373,567                | \$11,373,567                    |
| REGULATORY  | 1,200      | \$11,837,911                | \$3,600,000                 | (\$8,237,911)                   |
| Expand Healthcare Workforce                         | 0          | \$0                         | \$0                         | \$0                             |
| Support Healthcare System                           | 1,200      | \$11,837,911                | \$3,600,000                 | (\$8,237,911)                   |
| Health Care Facilities<br>Long-Term Care Facilities | 0<br>1,200 | \$0<br>\$11,837,911         | \$0<br>\$3,600,000          | \$0<br>(\$8,237,911)            |
| Increase Healthcare Capacity                        | 1,200      | \$0                         | \$0,000,000<br>\$0          | (\$0,257,511)                   |
| ADMINISTRATION                                      | 0          | \$28,845,657                | \$14,079,168                | (\$14,766,489)                  |
| ESS Contract Call Center                            | 0          | \$10.000.000                | \$6,432,300                 | (\$3,567,700)                   |
| 2-1-1 TIRN  | ŏ          | \$1,370,157                 | \$589,778                   | (\$780,379)                     |
| Office Cleaning Services & PPE                      | ō          | \$10,573,077                | \$4,229,837                 | (\$6,343,240)                   |
| Occupational Health Nurse                           |            | \$90,000                    | \$0                         | (\$90,000)                      |
| IT – Telecomm. & Infrastructure                     | 0          | \$6,812,423                 | \$2,827,253                 | (\$3,985,170)                   |
| TRANSFERS   | 0          | \$0                         | \$(50,000,000)              | (\$50,000,000)                  |
| Dept. State Health Svcs                             | 0          | \$0                         | \$(50,000,000)              | (\$50,000,000)                  |
| HHSC-2020-N-628                                     | 0          | \$0                         | \$(50,000,000)              | (\$50,000,000)                  |

\*This amount represents the impact to HHSC, negative as shortage of General Revenue and positive as surplus of General Revenue.





### Access & Eligibility Services COVID-19 Response Activities

- Activated 2-1-1 Option 6 to connect Texans to COVID-19 information and resources, handled over 637,000 calls from March 2020 through February 2021
- Provided over \$80 million in additional funding for Area Agencies on Aging to support the continuation of Home Delivered meals and alternatives to congregant feeding programs
- Issued over \$2.5 billion in Emergency Supplemental Nutrition Assistance Program (SNAP) benefits to over 13 million individuals
- Issued over \$816 million in Pandemic-EBT benefits to households to supplement the nutritional needs of over 2.8 million children due to school closures
- Increased the utilization of virtual platforms to assist with application intake and assistance

### Medicaid & CHIP COVID-19 Response Activities

- Focus is on providing flexibility to ensure people can continue to receive necessary services, while protecting the health and safety of recipients and providers
- Four key areas:
  - 1. Testing, Treatment, and Vaccine for COVID-19
  - 2. Maintain Program Eligibility
  - 3. Ensuring continued access to services i.e. telemedicine, telehealth, and certain audio only services
  - 4. Reducing Administration Burden
- Under the federal public health emergency (PHE) and state declared disaster certain authorities may be waived to allow flexibility

| <ul> <li>Federal</li> <li>Medicaid Waiver Requests</li> <li>CHIP notifications</li> </ul>             | State <ul> <li>Emergency Texas Administrative</li> <li>Code (TAC) Rules</li> <li>TAC waivers</li> </ul> |
|---|---|
| <ul> <li>Medicaid state plan/disaster<br/>state plan</li> <li>Medicaid quality submissions</li> </ul> | Agency <ul> <li>Policy, operational, and contractual flexibilities</li> </ul>                           |





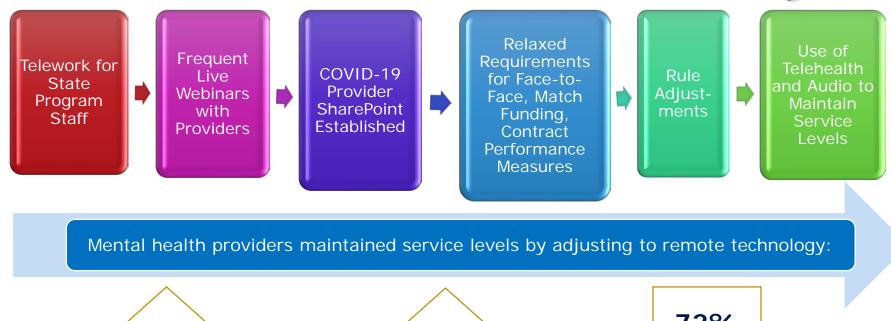
#### Health, Developmental & Independence Services COVID-19 Response Activities

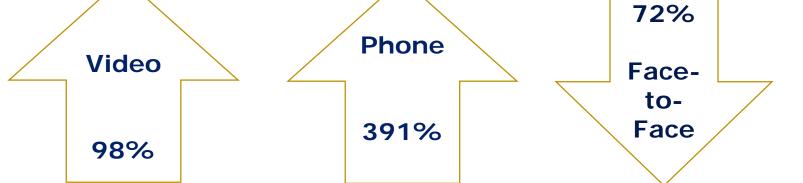
- Implemented flexibilities to assist clients and providers during the pandemic, including:
  - Expanded in-person visits to virtual visits for the Office of Guardianship and expanded in-person hearings to virtual hearings for Surrogate Decision Making
  - Ensured Family Violence Program shelter service availability during the pandemic by allowing hotel stays for survivors and their families to maintain social distancing
  - Obtained federal waivers to facilitate distanced practices for Women, Infants, and Children (WIC) and food flexibilities that allowed WIC clients to use their benefits when supply was limited in grocery stores
  - Provided flexibility for telehealth services in various client service programs, including ECI, Family Violence Program, Comprehensive Rehabilitative Services, and Healthy Texas Women

#### IDD and Behavioral Health COVID-19 Response



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## IDD and Behavioral Health COVID-19 Response

- Telehealth and remote service delivery flexibilities
  - Adult Mental Health Services
  - Children's Mental Health Services
  - Youth Empowerment Services (YES) Waiver
  - Adult Mental Health Home & Communitybased Services (HCBS-AMH)



### Health & Specialty Care COVID-19 Response Activities

- Established quarantine units to protect people served and staff
- Obtained necessary personal protective equipment for all state supported living center (SSLC) and state hospital staff, including more than 3 million surgical and KN-95 masks
- Implemented strict testing protocols based on virus transmission in each community
- Restricted on campus visitors, currently essential caregivers and distanced visitation allowed in SSLCs
- Administered approximately 35,463 doses of vaccine (first and second doses), and fully vaccinated more than 9,300 staff, people served, frontline partners, and community members who qualify under 1a or 1b (as of March 4, 2021)



### **Client Service Priorities After the Public Health Emergency**

- Maintaining program flexibilities that maximize access to services, as appropriate and allowed by state and federal law
  - Virtual service delivery for behavioral and social services
  - Telemedicine/telehealth
- Continuing administrative flexibilities that support providers, while maintaining appropriate program oversight
- Returning eligibility and enrollment processes to normal operations
- Bring census levels in state hospitals back to pre-pandemic levels

## **COVID-19 Response Partnership**

#### HHSC Regulatory Services

Ensures that facilities are in compliance with all health and safety standards, including infection control, and also serve as frontline points of contact to assess facility needs.

#### Department of State Health Services (DSHS)

Provides clinical direction and guidance through infection control epidemiologists who train facility staff to implement infection prevention strategies and deploy resources, as appropriate, to conduct patient health assessments.

#### Long-Term Care Facilities

#### **Federal Partners**

The Centers for Disease **Control provide clinical** quidance the public and health care providers to prevent the spread of COVID-19. The Centers for Medicare and **Medicaid Services** provide direction to **HHSC** and providers regarding the oversight and implementation of regulations to prevent outbreaks of COVID-19 in the facilities they regulate.



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#### State Operations Center (SOC)

Led by Texas Division of Emergency Management (TDEM), the SOC facilitates getting critical resources to facilities, including personal protective equipment (PPE), staffing, testing, site assessment and disinfection services.

#### Local Partners and Stakeholders

Includes county governments, local public health authorities, and local fire departments, that connect facilities with local resources and execute disaster response missions.



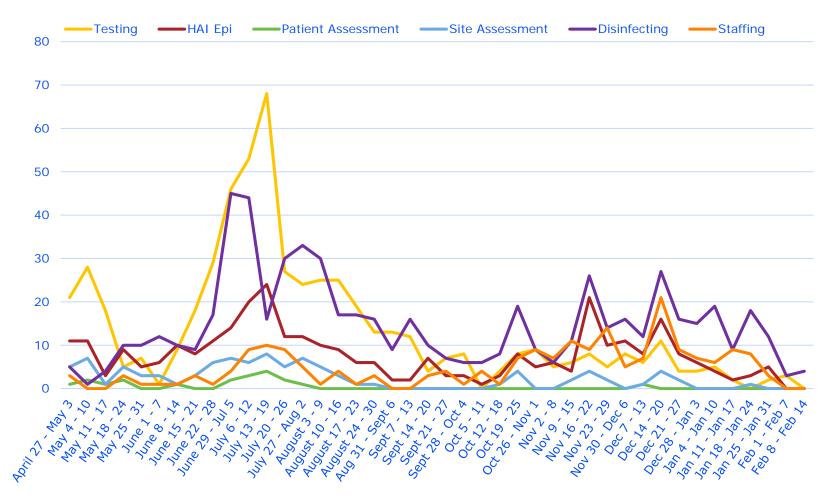
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## **Regulatory Services COVID-19 Response: Outbreak**

HHSC immediately began working with our partners, providing for facility resource needs and putting in place the necessary and appropriate rules, policies, and protocols to ensure the safest environment possible for all long-term care facilities and their extremely fragile residents

- Rapid Assessment Quick Response Force Identify, assess, triage, and determine critical resource needs in response to COVID-19 outbreak in facilities, providing testing of staff and residents, personal protective equipment, infection control assistance, and additional staffing
- Federally-directed Infection Control Surveys conducted by HHSC
- Quality Monitoring Program Support Ongoing technical assistance to nursing facilities on infection control, as well as facility monitoring, outreach, and education
- Special Infection Control Assessments Targeted technical assistance to nursing facilities to strengthen infection control policies and procedures
- Emergency rules to enhance infection control protocols in long-term care facilities, establish COVID-19 mitigation plans, and increase reporting requirements to identify outbreaks and determine facility resource needs

# Rapid Assessment-Quick Response Force STAR Requests





As of March 5, 2021

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## **Regulatory Services COVID-19 Response: Testing**

- At the Governor's direction, on May 11, 2020, HHSC, TDEM, and DSHS undertook an unprecedented collaboration with the Texas Military Department and local fire and health officials in May 2020 to test all nursing facility residents and staff in Texas
- Soon after, TDEM also began contracting with Omnicare to provide free point of care COVID-19 testing of staff and residents in nursing facilities and assisted living facilities
- On August 26, 2020, CMS issued new regulations and guidance on COVID-19 testing of staff and residents in nursing facilities, effective September 2, 2020
- Facilities are required to:
  - Perform routine COVID-19 tests of staff based on county positivity rates
  - Test residents when there is an outbreak or the resident shows symptoms
- Coinciding with the new testing rule, CMS distributed 1,212 POC testing machines to certain designated nursing facilities, while TDEM purchased machines for the remaining facilities
- TDEM contracted with a new vendor, Curative, in January 2021 to conduct outbreak testing in long-term care facilities, while Omnicare will continue to conduct scheduled testing

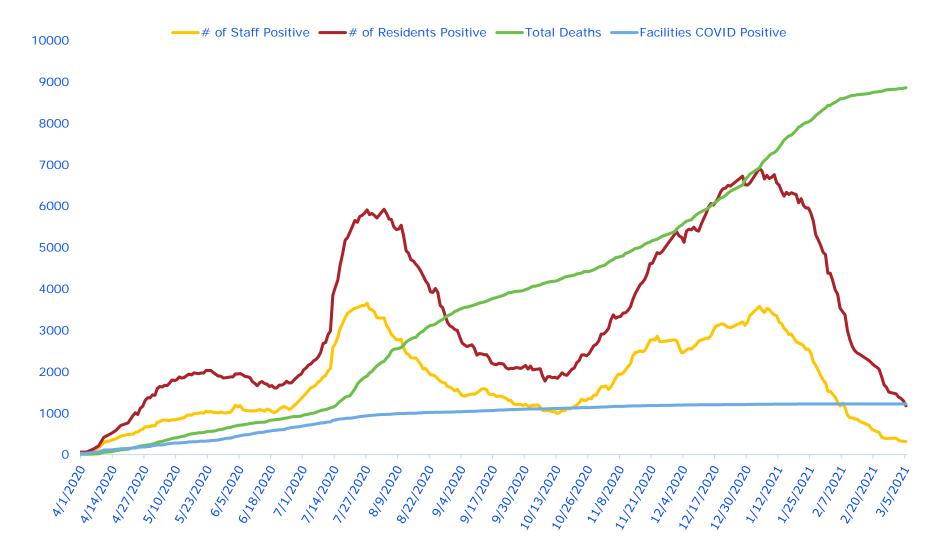
# **COVID-19 Response: Testing**

| Testing Entity  | Began Testing | # of<br>Specimens | # of<br>Sites |
|---|---------------|-------------------|---------------|
| RA-QRF (includes<br>EMTF, TMD and other<br>SOC-directed<br>resources) | April 2020    | 115,760           | 817           |
| Omnicare  | July 2020     | 105,643           | 684           |
| Curative  | January 2021  | 1,317             | 19            |



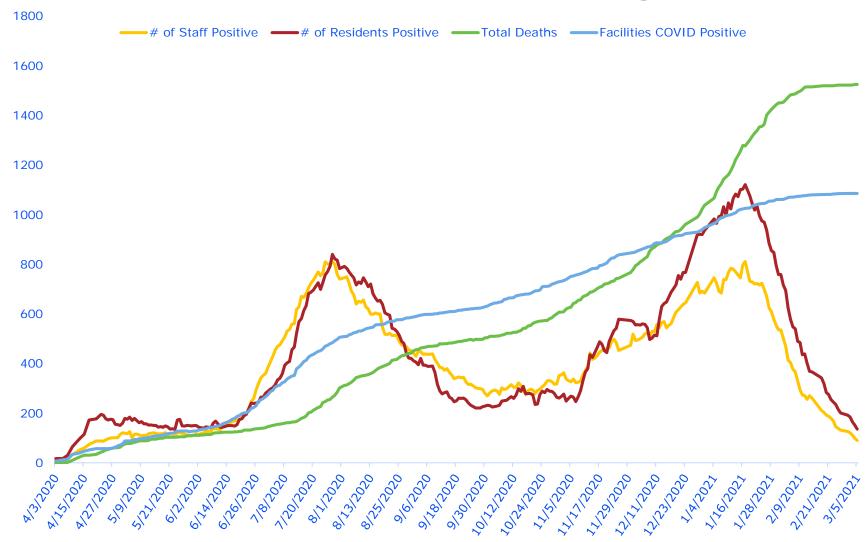
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# **COVID-19 in Nursing Facilities**





## **COVID-19 in Assisted Living Facilities**







# **COVID-19 in Long-Term Care Facilities**

|   | Nursing<br>Facilities | Assisted<br>Living<br>Facilities |
|---|-----------------------|----------------------------------|
| Total # of Residents/Clients Recovered  | 49,898                | 6,551                            |
| Total # of Resident Deaths (cumulative)   | 8,863                 | 1,525                            |
| State's Total # of Licensed Facilities  | 1,222                 | 2,029                            |
| Percentage of State's Total Facilities Affected (cumulative)                                | 99.6%                 | 53.5%                            |
| Percentage of State's Total Facilities with 1 or more active cases (staff and/or residents) | 29.1%                 | 4.1%                             |
| Percentage of State's Total Facilities with 1 or more active cases (residents only)         | 13.9%                 | 2.4%                             |
| Percentage of State's Total Facilities Recovered (current)                                  | 70.9%                 | 49.4%                            |

As of March 5, 2021

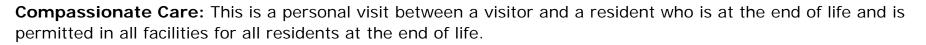


#### **Regulatory Services COVID-19 Response: Provider Outreach and Training**

#### HHSC continues to engage daily with providers on a comprehensive COVID response effort that has included, or still includes, the following activities:

- Conducted more than 16,300 on-site investigations by survey teams in response to all complaints or • facility-reported incidents related to COVID-19, with active monitoring as required after any on-site visit
- Conducted more than 12,997 on-site inspections since March 9 focused exclusively on infection ٠ control, which includes identifying concerns and bringing facilities into compliance with all requirements to protect resident health and safety
- Called all 1,220 nursing facilities and other long-term care providers to answer their questions, ٠ ensure they understood the latest state or federal guidance, and identify and address any higher risk concerns
- Held twice weekly calls with industry associations to ensure updated, critical HHSC messages were • being pushed out to their provider members
- Provided more than 1,100 guidance communications and trainings to providers, including provider • letters, webinars, alerts, and emergency rules and temporary suspensions of regulatory requirements to give providers the flexibility they need to respond to COVID-19
- Issued a comprehensive response plan for nursing facilities and other long-term care providers, ٠ which is continually updated as guidance changes on both the state and federal level (this plan pulls together all guidance from the state and the Centers for Disease Control and Prevention (CDC) and CMS
- Hosted dozens of ongoing webinars with long-term providers in collaboration with DSHS and then • posted content on the HHSC COVID-19 provider website page for those unable to participate in real time
- Provided ongoing, on-site training to providers on topics such as infection control, the proper use of • PPE, and other prevention efforts

## **Regulatory Services COVID-19 Response: Visitation**



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**Essential Caregiver:** A personal, indoor visit between a resident and a designated essential caregiver with no physical distancing required. An essential caregiver can be a family member or other outside caregiver, including a friend, volunteer, private personal caregiver, or court appointed guardian, who is at least 18 years old and has been designated by the resident or legal representative to provide care to a resident.

**General Visitation:** Facilities approved for general visitation are permitted scheduled indoor visitation with the use of plexiglass safety barriers, as well as outdoor visits, open window visits and vehicle parades, unless the county positivity rate is greater than 10 percent.

Facilities that are serving residents with COVID-19 are permitted general visitation with plexiglass barriers, as long as all COVID-positive residents are put into cohorts in a separate area, and they have staff dedicated to those areas.

Facilities are **<u>also required</u>** to permit all other forms of general visitation, as long as they are not experiencing an outbreak.

#### **Community Spread Testing Requirements:**

| If the county positivity rate is | The NF testing frequency is |  |  |
|----------------------------------|-----------------------------|--|--|
| Less than five percent           | Once a month                |  |  |
| Five to ten percent              | Once a week*                |  |  |
| Greater than ten percent         | Twice a week*               |  |  |



# **Essential Caregiver Visitation**

- Residents in any facility (or their legal representative) may designate up to two essential caregivers who will be trained by the facility on PPE use and infection control
- Prior to the visit, essential caregivers must have a negative COVID-19 test result from a test performed no more than 14 days before the first essential caregiver visit, unless the facility chooses to perform a rapid test prior to entry into the facility
- After being screened, caregivers will be allowed in-room, hands-on visits, one at a time, by appointment, wearing PPE and being escorted into and out of the resident's room by facility staff
- Visits must be scheduled by appointment
- Caregivers can visit a resident unless the resident is confirmed COVID-19 positive
- To address challenges around access to testing kits, HHSC in coordination with TDEM, began distributing free point-of-care antigen test kits in October 2020 to facilities and agencies located in rural areas where limited free test sites are available, where the COVID-19 positivity rate is greater than 10 percent

All nursing facilities are <u>required</u> to permit essential caregiver visitation, which includes compassionate care situations, end-of-life, outdoor and closed window visitation, per the CMS requirements



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### **Regulatory Services COVID-19 Response: Vaccines**

Residents in long-term care facilities, and those who care for them, are considered a priority for vaccination in Texas' strategy against the COVID pandemic, are categorized as Phase 1A in the Texas vaccination plan and are eligible to receive vaccinations

- To obtain the vaccines, long-term care providers were directed to register, by December 4, with the Pharmacy Partnership for Long-Term Care program, which is a federal partnership with CVS, Walgreens, and other select pharmacies
- DSHS worked with those facilities that missed the deadline to connect them with other vaccine providers



### **Regulatory Services COVID-19 Response: Vaccines**

#### As of March 5:

| Facility Type                    | # of Facilities<br>Administering<br>Vaccines | Pecalvind First | # of Staff<br>Receiving Second<br>Dose<br>(cumulative) | # of Residents<br>Receiving<br>First Dose<br>(cumulative) | # of<br>Residents<br>Receiving<br>Second Dose<br>(cumulative) |
|----------------------------------|--|-----------------|--|---|---|
| Nursing<br>Facilities            | 1,132  | 50,869          | 40,112   | 53,685  | 42,521  |
| Assisted<br>Living<br>Facilities | 1,241  | 22,614          | 17,558   | 30,630  | 27,700  |
| ICF/IID                          | 257  | 986             | 900  | 1,421   | 1,271   |
| Totals                           | 2,630  | 74,469          | 58,570   | 85,736  | 71,492  |